

## Rep. Barbara Flynn Currie

## Filed: 11/25/2014

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inspection and copying:

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09800SB2799ham003 LRB098 12336 HEP 62500 a 1 AMENDMENT TO SENATE BILL 2799 2 AMENDMENT NO. . Amend Senate Bill 2799 by replacing everything after the enacting clause with the following: 3 "Section 5. The Freedom of Information Act is amended by 4 changing Sections 7 and 11 as follows: 5 6 (5 ILCS 140/7) (from Ch. 116, par. 207) 7 Sec. 7. Exemptions. (1) When a request is made to inspect or copy a public 8 record that contains information that is exempt from disclosure 9 10 under this Section, but also contains information that is not exempt from disclosure, the public body may elect to redact the 11 12 information that is exempt. The public body shall make the 13 remaining information available for inspection and copying.

Subject to this requirement, the following shall be exempt from

Information specifically prohibited

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disclosure by federal or State law or rules and regulations implementing federal or State law.

- (b) Private information, unless disclosure is required by another provision of this Act, a State or federal law or a court order.
- (b-5) Files, documents, and other data or databases maintained by one or more law enforcement agencies and specifically designed to provide information to one or more law enforcement agencies regarding the physical or mental status of one or more individual subjects.
- (c) Personal information contained within public records, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy, unless the disclosure is consented to in writing by the individual subjects of the information. "Unwarranted invasion of personal privacy" means the disclosure of information that is highly personal or objectionable to a reasonable person and in which the subject's right to privacy outweighs any legitimate public interest in obtaining the information. The disclosure of information that bears on the public duties of public employees and officials shall not be considered an invasion of personal privacy.
- (d) Records in the possession of any public body created in the course of administrative enforcement proceedings, and any law enforcement or correctional agency for law enforcement purposes, but only to the extent

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| 1 | t.nat. | disclosure | would: |

- interfere with pending or actually and (i) reasonably contemplated law enforcement proceedings conducted by any law enforcement or correctional agency that is the recipient of the request;
- interfere with active administrative (ii) enforcement proceedings conducted by the public body that is the recipient of the request;
- (iii) create a substantial likelihood that a person will be deprived of a fair trial or an impartial hearing;
- (iv) unavoidably disclose the identity of confidential source, confidential information furnished only by the confidential source, or persons who file complaints with or provide information to administrative, investigative, law enforcement, or penal agencies; except that the identities witnesses to traffic accidents, traffic accident reports, and rescue reports shall be provided by agencies of local government, except when disclosure would interfere with an active criminal investigation conducted by the agency that is the recipient of the request;
- (v) disclose unique or specialized investigative techniques other than those generally used and known or disclose internal documents of correctional agencies

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| related to detection, observation or investigation of  |
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| incidents of crime or misconduct, and disclosure would |
| result in demonstrable harm to the agency or public    |
| body that is the recipient of the request;             |

- (vi) endanger the life or physical safety of law enforcement personnel or any other person; or
- (vii) obstruct an ongoing criminal investigation by the agency that is the recipient of the request.
- enforcement purposes and contained in a shared electronic record management system if the law enforcement agency that is the recipient of the request did not create the record, did not participate in or have a role in any of the events which are the subject of the record, and only has access to the record through the shared electronic record management system.
- (e) Records that relate to or affect the security of correctional institutions and detention facilities.
- (e-5) Records requested by persons committed to the Department of Corrections if those materials are available in the library of the correctional facility where the inmate is confined.
- (e-6) Records requested by persons committed to the Department of Corrections if those materials include records from staff members' personnel files, staff rosters, or other staffing assignment information.

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- (e-7) Records requested by persons committed to the Department of Corrections if those materials are available through an administrative request to the Department of Corrections.
- Preliminary drafts, notes, recommendations, (f) correspondence, memoranda and other records in which opinions are expressed, or policies or actions are formulated, except that a specific record or relevant portion of a record shall no longer be exempt if and only if the specific record not be exempt when the record is publicly cited and identified by the head of the public body. If the specific record is publicly cited and identified by the head of the public body, then only those portions of the specific record publicly cited and identified shall no longer be exempt and may be disclosed. Records exempt from disclosure under this subsection and not publicly cited and identified by the head of the public body, including, but not limited to, purely factual material, shall remain exempt regardless of whether the record was adopted or incorporated into a final decision of the public body. The exemption provided in this paragraph (f) extends, as an independent basis, to all those records of officers and agencies of the General Assembly that pertain to the preparation of legislative documents.
- Trade secrets and commercial or financial information obtained from a person or business where the

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trade secrets or commercial or financial information are furnished under a claim that they are proprietary, privileged or confidential, and that disclosure of the trade secrets or commercial or financial information would cause competitive harm to the person or business, and only insofar as the claim directly applies to the records requested.

The information included under this exemption includes all trade secrets and commercial or financial information obtained by a public body, including a public pension fund, from a private equity fund or a privately held company within the investment portfolio of a private equity fund as a result of either investing or evaluating a potential investment of public funds in a private equity fund. The exemption contained in this item does not apply to the aggregate financial performance information of a private equity fund, nor to the identity of the fund's managers or general partners. The exemption contained in this item does not apply to the identity of a privately held company within the investment portfolio of a private equity fund, unless the disclosure of the identity of a privately held company may cause competitive harm.

Nothing contained in this paragraph (g) shall be construed to prevent a person or business from consenting to disclosure.

(h) Proposals and bids for any contract, grant, or

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agreement, including information which i f i t Were disclosed would frustrate procurement or give an advantage to any person proposing to enter into a contractor agreement with the body, until an award or final selection is made. Information prepared by or for the body in preparation of a bid solicitation shall be exempt until an award or final selection is made.

- (i) Valuable formulae, computer geographic systems, designs, drawings and research data obtained or produced by any public body when disclosure could reasonably be expected to produce private gain or public loss. The exemption for "computer geographic systems" provided in this paragraph (i) does not extend to requests made by news media as defined in Section 2 of this Act when the requested information is not otherwise exempt and the only purpose of the request is to access and disseminate information regarding the health, safety, welfare, or legal rights of the general public.
- ( i ) The following information pertaining educational matters:
  - (i) test questions, scoring keys and other examination data used to administer an academic examination;
  - information received by a (ii) primary secondary school, college, or university under its procedures for the evaluation of faculty members by

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- (iii) information concerning a school or university's adjudication of student disciplinary cases, but only to the extent that disclosure would unavoidably reveal the identity of the student; and
- (iv) course materials or research materials used by faculty members.
- (k) Architects' plans, engineers' technical submissions, and other construction related technical documents for projects not constructed or developed in whole or in part with public funds and the same for projects constructed or developed with public funds, including but not limited to power generating distribution stations and other transmission and distribution facilities, water treatment facilities, airport facilities, sport stadiums, convention centers, and all government owned, operated, or occupied buildings, but only to the extent that disclosure would compromise security.
- (1) Minutes of meetings of public bodies closed to the public as provided in the Open Meetings Act until the public body makes the minutes available to the public under Section 2.06 of the Open Meetings Act.
- (m) Communications between a public body and an attorney or auditor representing the public body that would not be subject to discovery in litigation, and materials

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prepared or compiled by or for a public body in anticipation of a criminal, civil or administrative proceeding upon the request of an attorney advising the public body, and materials prepared or compiled with respect to internal audits of public bodies.

- (n) Records relating to a public body's adjudication of employee grievances or disciplinary cases; however, this exemption shall not extend to the final outcome of cases in which discipline is imposed.
- (o) Administrative or technical information associated with automated data processing operations, including but not limited to software, operating protocols, computer program abstracts, file layouts, source listings, object modules, load modules, user guides, documentation pertaining to all logical and physical design of computerized systems, employee manuals, and any other information that, if disclosed, would jeopardize the security of the system or its data or the security of materials exempt under this Section.
- (p) Records relating to collective negotiating matters between public bodies and their employees or representatives, except that any final contract or agreement shall be subject to inspection and copying.
- (q) Test questions, scoring keys, and other examination data used to determine the qualifications of an applicant for a license or employment.

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- (r) The records, documents, and information relating real estate purchase negotiations until to those negotiations have been completed or otherwise terminated. With regard to a parcel involved in a pending or actually and reasonably contemplated eminent domain proceeding under the Eminent Domain Act, records, documents and information relating to that parcel shall be exempt except as may be allowed under discovery rules adopted by the Illinois Supreme Court. The records, documents information relating to a real estate sale shall be exempt until a sale is consummated.
- (s) Any and all proprietary information and records related to the operation of an intergovernmental risk management association or self-insurance pool or jointly self-administered health and accident cooperative or pool. Insurance or self insurance (including any intergovernmental risk management association or claims, risk insurance pool) loss or information, records, data, advice or communications.
- (t) Information contained in or related to examination, operating, or condition reports prepared by, on behalf of, or for the use of a public body responsible for the regulation or supervision of financial institutions or insurance companies, unless disclosure is otherwise required by State law.
  - (u) Information that would disclose or might lead to

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the disclosure of secret or confidential information, codes, algorithms, programs, or private keys intended to be used to create electronic or digital signatures under the Electronic Commerce Security Act.

- (v) Vulnerability assessments, security measures, and response policies or plans that are designed to identify, prevent, or respond to potential attacks upon a community's population or systems, facilities, or installations, the destruction or contamination of which would constitute a clear and present danger to the health or safety of the community, but only to the extent that disclosure could reasonably be expected to jeopardize the effectiveness of the measures or the safety of the personnel who implement them or the public. Information exempt under this item may include such things as details pertaining to the mobilization or deployment of personnel or equipment, to the operation of communication systems or protocols, or to tactical operations.
  - (w) (Blank).
- (x) Maps and other records regarding the location or security of generation, transmission, distribution, storage, gathering, treatment, or switching facilities owned by a utility, by a power generator, or by the Illinois Power Agency.
- (y) Information contained in or related to proposals, bids, or negotiations related to electric power

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procurement under Section 1-75 of the Illinois Power Agency Act and Section 16-111.5 of the Public Utilities Act that is determined to be confidential and proprietary by the Illinois Power Agency or by the Illinois Commission.

- about (z)Information students exempted disclosure under Sections 10-20.38 or 34-18.29 of the School Code, and information about undergraduate students enrolled at an institution of higher education exempted from disclosure under Section 25 of the Illinois Credit Card Marketing Act of 2009.
- (aa) Information the disclosure of which is exempted under the Viatical Settlements Act of 2009.
- (bb) Records and information provided to a mortality review team and records maintained by a mortality review team appointed under the Department of Juvenile Justice Mortality Review Team Act.
- (cc) Information regarding interments, entombments, or inurnments of human remains that are submitted to the Cemetery Oversight Database under the Cemetery Care Act or the Cemetery Oversight Act, whichever is applicable.
- (dd) Correspondence and records (i) that may not be disclosed under Section 11-9 of the Public Aid Code or (ii) that pertain to appeals under Section 11-8 of the Public Aid Code.
- (ee) The names, addresses, or other personal

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information of persons who are minors and are also participants and registrants in programs of park districts, forest preserve districts, conservation districts, recreation agencies, and special recreation associations.

- addresses, (ff) names, or other personal information of participants and registrants in programs of park districts, forest preserve districts, conservation districts, recreation agencies, and special recreation associations where such programs are targeted primarily to minors.
- Confidential information described in Section 1-100 of the Illinois Independent Tax Tribunal Act of 2012.
- The report submitted to the State Board of Education by the School Security and Standards Task Force under item (8) of subsection (d) of Section 2-3.160 of the School Code and any information contained in that report.
- (1.5) Any information exempt from disclosure under the Judicial Privacy Act shall be redacted from public records prior to disclosure under this Act.
- (2) A public record that is not in the possession of a public body but is in the possession of a party with whom the agency has contracted to perform a governmental function on behalf of the public body, and that directly relates to the governmental function and is not otherwise exempt under this Act, shall be considered a public record of the public body,

- 1 for purposes of this Act.
- 2 This Section does not authorize withholding of
- 3 information or limit the availability of records to the public,
- 4 except as stated in this Section or otherwise provided in this
- 5 Act.
- (Source: P.A. 97-333, eff. 8-12-11; 97-385, eff. 8-15-11; 6
- 97-452, eff. 8-19-11; 97-783, eff. 7-13-12; 97-813, eff. 7
- 7-13-12; 97-847, eff. 9-22-12; 97-1065, eff. 8-24-12; 97-1129, 8
- 9 eff. 8-28-12; 98-463, eff. 8-16-13; 98-578, eff. 8-27-13;
- 10 98-695, eff. 7-3-14.)
- 11 (5 ILCS 140/11) (from Ch. 116, par. 211)
- 12 Sec. 11. (a) Any person denied access to inspect or copy
- 13 any public record by a public body may file suit for injunctive
- 14 or declaratory relief.
- 15 (b) Where the denial is from a public body of the State,
- suit may be filed in the circuit court for the county where the 16
- 17 public body has its principal office or where the person denied
- 18 access resides.
- 19 (c) Where the denial is from a municipality or other public
- 20 body, except as provided in subsection (b) of this Section,
- 21 suit may be filed in the circuit court for the county where the
- 22 public body is located.
- 23 (d) The circuit court shall have the jurisdiction to enjoin
- the public body from withholding public records and to order 24
- 25 the production of any public records improperly withheld from

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1 the person seeking access. If the public body can show that 2 exceptional circumstances exist, and that the bodv exercising due diligence in responding to the request, the 3 4 court may retain jurisdiction and allow the agency additional

time to complete its review of the records.

- (e) On motion of the plaintiff, prior to or after in camera 6 inspection, the court shall order the public body to provide an 7 index of the records to which access has been denied. The index 8 9 shall include the following:
  - (i) A description of the nature or contents of each document withheld, or each deletion from a released document, provided, however, that the public body shall not be required to disclose the information which it asserts is exempt; and
  - (ii) A statement of the exemption or exemptions claimed for each such deletion or withheld document.
  - (f) In any action considered by the court, the court shall consider the matter de novo, and shall conduct such in camera examination of the requested records as it finds appropriate to determine if such records or any part thereof may be withheld under any provision of this Act. The burden shall be on the public body to establish that its refusal to permit public inspection or copying is in accordance with the provisions of this Act. Any public body that asserts that a record is exempt from disclosure has the burden of proving that it is exempt by clear and convincing evidence.

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- 1 (q) In the event of noncompliance with an order of the court to disclose, the court may enforce its order against any 2 public official or employee so ordered or primarily responsible 3 4 for such noncompliance through the court's contempt powers.
  - (h) Except as to causes the court considers to be of greater importance, proceedings arising under this Section shall take precedence on the docket over all other causes and be assigned for hearing and trial at the earliest practicable date and expedited in every way.
  - (i) If a person seeking the right to inspect or receive a copy of a public record prevails in a proceeding under this Section, the court shall award such person reasonable attorneys' fees and costs. If the public body produces the records after a suit has been filed under this Section, but before the court renders a final judgment, the court shall award reasonable attorney's fees and costs if the court imposes a civil penalty under subsection (j). In determining what amount of attorney's fees is reasonable, the court shall consider the degree to which the relief obtained relates to the relief sought. For purposes of this subsection, a requester "prevails" if the person obtains relief through: (i) a court-approved settlement or consent decree; or (ii) a final unappealable judgment from a court of competent jurisdiction. The changes by Public Act 96-542 contained in this subsection apply to an action filed on or after January 1, 2010 (the effective date of Public Act 96-542) this amendatory Act of the

- 1 96th General Assembly. The changes to this subsection by this
- 2 amendatory Act of the 98th General Assembly apply to an action
- filed on or after the effective date of this amendatory Act of 3
- 4 the 98th General Assembly.
- 5 (j) If the court determines that a public body willfully
- 6 and intentionally failed to comply with this Act, or otherwise
- acted in bad faith, the court shall also impose upon the public 7
- body a civil penalty of not less than \$2,500 nor more than 8
- 9 \$5,000 for each occurrence. In assessing the civil penalty, the
- 10 court shall consider in aggravation or mitigation the budget of
- 11 the public body and whether the public body has previously been
- assessed penalties for violations of this Act. The changes 12
- 13 contained in this subsection apply to an action filed on or
- after the effective date of this amendatory Act of the 96th 14
- 15 General Assembly.
- (Source: P.A. 96-542, eff. 1-1-10; 97-813, eff. 7-13-12.)". 16